



Uganda Extractive Industries Transparency Initiative

**MINUTES OF THE 41ST MEETING OF THE MULTI-STAKEHOLDER GROUP
(MSG) OF THE UGANDA EXTRACTIVE INDUSTRIES TRANSPARENCY
INITIATIVE (UGEITI) HELD ON THURSDAY, 7TH MAY 2026 AT PROTEA HOTEL,
KAMPALA.**

Attendance List

No.	Name	Institution
GOVERNMENT CONSTITUENCY		
1.	Mr. Francis Nuru Twinamatsiko	Ministry of Finance, Planning and Economic Development (Chairperson)
2.	Mr. David Sebagala	Ministry of Energy and Mineral Development (MEMD)
3.	Mr. Malik Ntale	Ministry of Energy and Mineral Development (MEMD)
4.	Mr. Kato Obadiah Anthony	Petroleum Authority of Uganda (PAU)
5.	Mr. Natamba Bazinzi	Bank of Uganda (BOU)
6.	Mr. Henry Tumusiime	Ministry of Energy and Mineral Development (MEMD)
7.	Mr. Lawrence Muwonge	Uganda Revenue Authority (URA)
CIVIL SOCIETY ORGANISATIONS CONSTITUENCY		
8.	Dr. Henry Bazira	Water Governance Institute (WGI)
9.	Mr. Sam Mucunguzi	Uganda Environment Action Now (UGEAN)
10.	Dr. Priscilla Nyadoi	Uganda Wildlife Society (UWS)
11.	Ms. Margaret Lomonyang	Karamoja Women's Umbrella Organisation
12.	Mr. Michael Musiime Namanya	Advocats Sans Frontieres
13.	Dr. Arthur Bainomugisha	Advocates Coalition for Development and Environment (ACODE)
14.	Mr. Paul Mulindwa	Kitara Civil Society Organisations Network (KCSO)
INDUSTRY CONSTITUENCY		
15.	Ms. Blessing Owomugisha	Tembo Steel Limited
16.	Ms. Ingrid Muhanguzi	CNOOC Uganda Limited
17.	Mr. Kwesi Kutesa	Wood cross Resources
18.	Ms. Lorna Ngabirano	Uganda National Mining Company
19.	Ms. Louisa Ninsiima Kitabire	Uganda Chamber of Energy and Minerals
20.	Mr. David Mugagga	Hima Cement
UGEITI SECRETARIAT		
21.	Mr. Saul Ongaria	National Coordinator
22.	Ms. Gloria Mugambe	Head of Secretariat
23.	Mr. Francis Garvin Okello	Administration Officer
24.	Ms. Gertrude Angom	Monitoring & Evaluation Officer
25.	Mr. Dan Denis Agaba	Statistician
26.	Mr. Edgar Mutungi	Finance Officer
27.	Ms. Gloria Nakimwero	Administrative Assistant
28.	Ms. Hellen Ninsiima	Research Officer
29.	Mr. Kanakulya Edwin Kavuma	Compliance Officer (Secretary)
OBSERVERS		
30.	Mr. Joseph Ahimbisibwe	National Environment Management Authority (NEMA)
31.	Ms. Ginamara Esther Otonga	Uganda Revenue Authority (URA)
32.	Ms. Patricia Opoka Akello	Uganda Registration Services Bureau
33.	Ms. Emily Kisaakye	Office of the Auditor General (OAG)
34.	Ms. Magdalene Babirye	Office of the Auditor General (OAG)
MEMBERS ABSENT WITH APOLOGY		
1.	Ms. Rose Nakawuma	IMPACT-Transform
2.	Mr. Deo Odota	Ministry of Water and Environment
3.	Mr. Richard Adrole	Ministry of Justice and Constitutional Affairs
4.	Mr. John Bosco Bukya	Uganda Association of Artisanal & Small-scale Miners (UGAASM)

5.	Mr. Emmanuel Kibirige	Uganda Association of Artisanal & Small-scale Miners (UGAASM)
6.	Mr. Clovice Bright Irumba	Petroleum Authority of Uganda (PAU)
7.	Mr. Humphrey Asimwe	Uganda Chamber of Energy and Minerals (UCEM)

AGENDA

The Agenda was adopted as follows:

- 1) Welcome and Opening Prayer.
- 2) Introductions and adoption of the Agenda.
- 3) Remarks from the International Secretariat on implementation progress and validation.
- 4) Communication from the Chairperson.
- 5) Review and adoption of minutes for the 40th MSG meeting.
- 6) Presentation of scope of the fifth EITI report for discussion and approval.
- 7) Presentation of findings on mineral exports following MSG visit to Entebbe Airport Customs Office.
- 8) Presentation of the procedure for appointment of Observers on the MSG and proposed names.
- 9) Way forward.

MIN 1.0: WELCOME, OPENING PRAYER AND INTRODUCTIONS

- 1.1 The Chairperson welcomed all participants and invited the Administration Officer to lead the opening prayer.

MIN 2.0: ADOPTION OF THE AGENDA

- 2.1 The meeting Agenda was reviewed and adopted.

MIN 3.0: REMARKS FROM THE INTERNATIONAL SECRETARIAT ON IMPLEMENTATION PROGRESS AND VALIDATION

- 3.1 The representative from the International Secretariat, Mr. Edwin Warden, Country Manager - Anglo-phone EITI member countries, made a presentation to the MSG.
- 3.2 In his remarks, he highlighted the key areas for the MSG to focus on:
 - a) the major achievements of UGEITI since the last validation;
 - b) the measures undertaken by Uganda to implement the new thematic areas under the 2023 EITI Standard, including energy transition, gender, environmental and social issues, cost recovery and anti-corruption; and
 - c) the progress made by the country in addressing the recommendations and corrective actions arising from the first Validation report.
- 3.3 His presentation highlighted the following:
 - a) The purpose of the EITI Validation process was to assess compliance with the EITI Requirements and Principles, and ensure that

implementation contributes to national priorities and sector governance improvements.

- b) The Validation exercise will assess Uganda's performance under the three key components including stakeholder engagement, transparency, and outcomes and impact.
- c) Uganda's 2026 Validation exercise will be based on the 2023 EITI Standard and will cover the period May 2024 to October 2026 and focus on the latest EITI report.
- d) The new EITI Validation framework has introduced bonus points for impactful reporting in the thematic areas of anti-corruption, revenue mobilisation, energy transition, inclusive governance including gender.
- e) The scoring framework for Validation under which countries are assessed and rated remained as *Very Poor, Poor, Limited, Good, Very Good*.
- f) The proposed pre-Validation schedule for Uganda would include re-orientation meetings, evidence gathering, self-assessment workshops, stakeholder consultations and gap remediation activities.
- g) The date of commencement for the Validation exercise is 1st October 2026.

3.4 Reaction from Members

- a) The Chairperson sought clarification on whether indicators for assessing performance were clearly defined under the three EITI validation components. In response, Mr. Edwin Warden confirmed that each of the three validation components was supported by clear indicators and assessment criteria under the EITI validation framework.
- b) Mr. Warden informed the MSG that he would be transitioning from the EITI International Secretariat to take up a new role in another organisation. He nonetheless assured the MSG of his continued willingness to provide the necessary support on EITI-related matters upon request. The Chairperson thanked him for his contribution to UGEITI and wished him success in his next assignment.

MIN 4.0: COMMUNICATION FROM THE CHAIRPERSON

- 4.1 The Chairperson expressed gratitude to the EITI International Secretariat for the continued support to UGEITI.
- 4.2 He noted that the preparation of the 5th EITI report was ongoing and emphasized the need for active support and commitment from all members to ensure timely production of the report by 30th June 2026.
- 4.3 He encouraged the members to remain fully engaged in activities that support the preparation processes for the country's upcoming EITI validation exercise. This is aimed at having a collective goal of improving the country's performance and attaining a very good score.

- 4.4 The Chairperson concluded his remarks by wishing members fruitful deliberations during the meeting.

MIN 5.0: REVIEW AND ADOPTION OF THE MINUTES OF THE 40TH MSG MEETING

- 5.1 The Minutes of the 40th MSG meeting, that was held on 19th March 2026, were reviewed and adopted.

5.2 Matters Arising:

- a) Under Minute 6.4, the Secretariat informed the MSG that the Extractives Awareness Week had been postponed to September 2026. A member from the Civil Society Constituency emphasized the need for timely and effective communication to members regarding such changes. He noted that some members had already commenced mobilisation efforts to support the activity from their respective institutions and partners. In response, the Chairperson advised MSG Committees to ensure timely and effective communication for decisions made during committee meetings.
- b) Under Minute 7.2 (b), a member from the Civil Society Constituency informed the meeting that whereas he had received the profile for the nomination of Mr. Paul Twebaze as an observer, the MSG had also requested for a list of institutions proposed to participate as observers. These institutions include the Office of the Auditor General among others. In response, the Compliance Officer clarified that the proposed list of institutions had already been included for discussion under the respective Agenda item.
- c) With reference to Minute 8.2, where it was indicated that the previous meeting had been “adjourned” at 2:00 p.m., a member advised that it would be more appropriate to state that the meeting “ended” since the meeting was not reconvened.
- d) The Chairperson advised members to always review the Minutes of the meetings to ensure the proceedings and decisions are accurately captured.

MIN 6.0: PRESENTATION OF SCOPE OF THE 5th EITI REPORT FOR DISCUSSION AND APPROVAL.

- 6.1 The presentation made by the Independent Administrator (IA) on the scope of Uganda’s fifth EITI report covering FY 2023/2024 is attached as **Annex B**. The IA informed the meeting that the objective of the scoping exercise was to determine the revenues streams, materiality threshold for the report as well as the entities to be reconciled. The presentation highlighted the following:

- a) A description of the process leading to the production of the fifth EITI report for the period FY 2023/2024.

- b) The materiality analysis for revenues generated from both the mining and oil and gas sectors. He informed the meeting that twenty-two (22) extractive companies accounted for 98.91% of the total revenues generated from the extractive sector during FY 2023/2024. These companies were therefore recommended for inclusion within the reconciliation scope.
- c) Nineteen (19) mining companies and three (3) oil and gas companies were recommended for inclusion in the reconciliation scope.
- d) The Government entities recommended for inclusion in the reconciliation scope included Uganda Revenue Authority, Mines Department, Uganda Registration Services Bureau, Kilembe Mines Limited, Uganda National Oil Company and Petroleum Exploration, Development and Production Department and Petroleum Authority of Uganda.
- e) Whereas URA would fully participate in the reconciliation process, the other Government entities would be required to report unilaterally.

6.2 Reactions from Members

- a) The Chairperson sought clarification on the criteria used in determining the materiality threshold and the selection of companies to be retained within the reconciliation scope. In response, the Independent Administrator (IA) clarified that the decision on the materiality threshold was the responsibility of the MSG, while the role of the IA was to provide technical guidance to support the MSG in making an informed decision. The IA further explained that the selected twenty-two (22) companies contributed 98.91% of the total revenues generated from the extractive sector during the reporting period. Basing on that analysis therefore, the revenues were significant and provided adequate coverage for reconciliation purposes.
- b) The representative from the Uganda Revenue Authority (URA) reiterated that the decision regarding the materiality threshold and the number of companies to be retained in the reconciliation scope rested with the MSG. He further informed the meeting that some companies which had been active during the reporting period had since ceased operations and could no longer be traced. This would pause a challenge for the Secretariat to obtain the necessary data for reconciliation. He also noted that some companies held mining licences without undertaking actual mining activities, yet the EITI Standard required all active licence holders to be considered within the reporting scope.
- c) A member from the Civil Society Constituency inquired whether Uganda National Mining Company (UNMC) would report instead of Kilembe Mines Limited, which had been the Government entity during the reporting period. In response, URA clarified that UNMC could not



be part of the reconciliation scope because it was not operational during FY 2023/2024.

- d) The representative from URA proposed that, in future, the MSG should consider including exclusive contractors in the oil and gas sector since some of their payments were remitted to the Petroleum Fund. He also suggested that all mining lease holders be considered within the reconciliation scope. In response, the representative from the Mines Department, MEMD observed that the mining sector was broad. It comprised of artisanal and small-scale miners, medium-scale operators, and large mining companies. He questioned whether the MSG had the capacity in terms of time and resources to reconcile and follow up on all of them. He noted that from experience, the Secretariat faced challenges during data collection which would be the case for the twenty-two (22) proposed companies.
- e) The Secretariat further informed the meeting that some entities included in the reconciliation scope were not directly engaged in mining activities but rather in other business operations such as manufacturing. There was a challenge of tracing them during the preparation of previous reports. The Secretariat together with URA representatives listed the entities as Diamond Steel Uganda Limited, MHK General Agencies Limited and Uganda Development Corporation. They proposed that they should be removed from the reconciliation scope. In response, the IA advised that such entities would be required to formally clarify on whether their payments were not related to extractive activities.
- f) A representative from the Mines Department pointed out that Jolent Contractors Ltd had been included in the reconciliation scope in error because it did not hold an active license during the reporting period.
- g) A member from the Industry Constituency noted that gold refineries were trading and refining gold worth billions of dollars yet these payments had not been considered in the reconciliation scope. The meeting was informed that the EITI Standard focuses on the upstream segment of the extractive sector and that inclusion of refineries would require MSG approval.
- h) The Chairperson noted the need to document the challenges related to gold refineries. This would be used to inform policy-makers and support future decisions aimed at strengthening transparency and accountability in the sector.
- i) A member from the Civil Society Constituency inquired whether the MSG could establish a standard materiality threshold for every report to serve as a benchmark for measuring progress over time. In response, the Chairperson observed that with the commencement of oil production activities and the evolving nature of the mining sector, the materiality threshold was likely to vary annually.

- j) The Chairperson requested Secretariat to prepare a paper on the MSG decision regarding on the scope of the fifth EITI report.

6.3 The MSG resolved as follows:

- a) The MSG approved the recommended scope for Uganda's 5th EITI Report for FY 2023/2024, subject to the removal of Jolent Contractors Ltd from the reconciliation list.
- b) Government entities and reporting companies were encouraged to ensure timely submission of reporting templates, support documentation and the required assurances in order to facilitate the preparation and publication of the report within the agreed timelines.
- c) The Secretariat would communicate the dates for the training of filling in the reporting templates for the 5th EITI report.

MIN 7.0: PRESENTATION OF FINDINGS ON MINERAL EXPORTS FOLLOWING MSG VISIT TO ENTEBBE AIRPORT CUSTOMS OFFICE.

- 7.1 The UGEITI Statistician presented findings from the MSG Select Committee field visit conducted at the URA Customs Office, Entebbe International Airport on 6th October 2025. The presentation focused on addressing discrepancies in gold production, import and export data as highlighted in previous UGEITI Reports.
- 7.2 He informed members that the previous three EITI Reports had identified inconsistencies between recorded gold production and export figures, with exports significantly exceeding declared domestic production. This had raised concerns regarding the credibility and reliability of data reported under EITI Requirements 3.2 and 3.3 relating to production and export data.
- 7.3 The presentation highlighted the following issues:
- a) Absence of company-level declaration data for gold imports and exports where companies and individuals were not submitting proper documentation for gold imports and exports.
 - b) Inadequate record keeping and lack of supporting documentation such as import certificates and proof of origin of gold
 - c) Unclear licensing arrangements, where some companies operated under "manufacture under bond" arrangements without the smelting and refining licences required under the Mining and Minerals Act, 2022;
 - d) Inadequate verification mechanisms for individuals involved in gold exports;
 - e) Inadequate airport screening systems, creating opportunities for smuggling and leakages of gold at the airport.



7.4 Members were informed that the Committee had also identified gaps in institutional coordination among agencies involved in mineral export regulation, including URA, DGSM, security agencies, Bank of Uganda, and other relevant stakeholders. Concerns were raised regarding the absence of an integrated system for data sharing and reconciliation of mineral production, import, and export data.

7.5 The presentation highlighted the following recommendations among others:

- a) Strengthening and harmonising record management systems among relevant government institutions.
- b) Enforcing compliance with the Mining and Minerals Act, 2022, which requires companies to export using refining and smelting licenses.
- c) Ensure mandatory documentation for exporting companies and individuals to show proof of gold origin while importing or exporting gold.
- d) Strengthening stakeholder coordination among key agencies such as URA, DGSM, CAA, and security agencies; to end gold smuggling during transit.
- e) Enhancing airport screening and surveillance systems to detect and prevent gold smuggling by CAA and security agencies.

7.6 Reaction from Members

- a) Members emphasized the need to strengthen inter-agency collaboration among key agencies especially URA and DGSM and ensure effective implementation of the Mining and Minerals Act, 2022. This would improve traceability, accountability, and transparency within the gold value chain.
- b) The MSG noted the importance of establishing an integrated or single-window system among relevant agencies to streamline processes relating to gold importation and exportation, data sharing among URA and DGSM

7.7 MSG Resolution

The MSG adopted the recommendations arising from the field visit and directed the Secretariat to engage the relevant institutions to work on the recommendations and on implementation of the proposed measures. MSG members from the respective institutions were tasked to report progress in subsequent meeting.

MIN 8.0: PRESENTATION OF THE PROCEDURE FOR APPOINTMENT OF OBSERVERS ON THE MSG AND PROPOSED NAMES.

8.1 This item was deferred to the next MSG meeting.

MIN 9.0: WAY FORWARD.

9.1 The MSG resolved as follows:

- a) The scope of Uganda's 5th EITI report for FY 2023/2024 was approved, subject to the removal of Jolent Contractors Ltd.
- b) The Secretariat was tasked with organising a training workshop to support entities in filling in the reporting templates.
- c) The Chairperson tasked the Secretariat to follow up on the implementation of recommendations and corrective actions arising from previous EITI reports and validation report.
- d) The Secretariat was tasked to document the issues related to gold trade including production, imports and exports to inform government policy and decisions.
- e) The Chairperson also tasked the Secretariat to prepare a report on the MSG decision regarding on the scope of the fifth EITI report.

9.2 The meeting ended at 1:45 p.m.

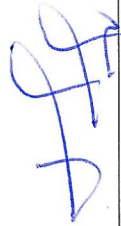
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ACTION MATRIX

Min No.	Action Point	Resp. Inst./ Individual	Timeline	Action Update
9.1 b)	Prepare for the training on completion of the reporting templates for the report	Secretariat	28 May 2026	Done.
9.1 c)	Follow up on the implementation of recommendations and corrective actions arising from previous Validation and EITI reports	Secretariat	Before next MSG meeting	On-going.
9.1 d)	Document challenges relating to accessibility and reporting by gold refineries and other difficult-to-trace entities to inform policy discussions.	Secretariat	Before next MSG meeting	Done.
9.1 e)	Prepare a report on the MSG decision regarding on the scope of the fifth EITI report	Secretariat	Before next MSG meeting	Done.

Signed:

Chairperson:  _____

Date: 21/05/2026

Secretary:  _____

Date: 21/05/2026